

Jewish Federation of Ottawa School Funding Report

Distribution of funding to schools for 2022-23

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1. Introduction

In May 2022, Federation's Board approved the same level of funding for day and supplementary schools for 2022-23, as in the current year, 21/22. While the funding envelopes for allocations to both day and supplementary schools have not changed since 2015, since that time the schools have received substantial additional funding from Federation in the form of grants, strategic funding and most recently, emergency funding to help see them through the pandemic.

This report outlines the funding recommendations for day and supplementary schools for 2022-23, for board approval. Also included is a summary of the additional funding provided to schools over the past few years.

The totality of funding for Jewish schools amounts to more than \$3.6 million since the start of the pandemic in 2019, and demonstrates Federation's strong commitment to Jewish education. Federation has sought to support Jewish schools through very challenging years in order to continue to ensure the vibrancy of the community's educational institutions and access to a variety of high quality Jewish educational options.

2. Enrollment in Jewish Schools:

Day Schools: Ottawa Jewish Community School (OJCS)
 Torah Day School of Ottawa (TDSO)

Note that in 2021/22, TDSO subsumed Ottawa Torah Institute/Machon Sarah High School so that starting in fall 2022, TDSO will become a K – 12 school.

Supplementary Schools: Chabad Hebrew School (CHS)
 Ottawa Talmud Torah (OTT)
 Ottawa Modern Jewish School (OMJS)
 Temple Israel Religious School (Temple)
 Torah High

Enrollment in Jewish Education over the Years

	2021/22	2020/21	2019/20	2018/19	2017/18	2016/17
OJCS	187	181	168	172	158	184
Torah Day School	106	106	98	100	118	112
Ottawa Torah Institute	13	17	5	13	10	11
Total Day Schools	306	304	271	285	286	307
Supplementary Schools:						
OTC Chabad	55	44	90	103	106	99
OTT	46	20	70	61	60	58
OMJS	39	33	49	44	47	44
Temple Israel	77	91	99	95	92	77
Torah High	59	50	56	76	75	104
Total Supp. Schools	276	238	364	379	380	382

Last Year's Enrollment in Ottawa Jewish Schools per Grade, 2021/22

Schools		Enrollment By Grade																
Day Schools	JK	K	1	2	3	4	5	K-5 Total	6	7	8	6-8 Total	9	10	11	12	9-12 Total	Total
Ottawa Jewish Community School	7	15	27	18	33	21	15	136	25	14	12	51						187
Torah Day School		21	14	14	15	7	15	86	7	7	6	20						106
OTI													5	4		4	13	13
								222				71					13	306
Supp. Schools	JK	K	1	2	3	4	5	K-5 Total	6	7	8	6-8 Total	9	10	11	12	9-12 Total	Total
OTC Chabad		11	7	5	11	8	2	44	8	3		11						55
OTT		6	6	8	6	3	5	34	1			1						35
OMJS		8	3	4	5	7	4	31	6	1	1	8						39
Temple	4	6	6	9	4	7	8	44	8	8	8	24	6	3			9	77
Torah High											13	13	17	15	11	3	46	59
								153				57					55	265

3. Support for Jewish Education

This table summarizes the level of operational support provided by Federation to schools, in the form of annual allocations.

Total School Funding through the Years			
Year	Day Schools	Supplementary Schools	Total
2018/19	\$727,566	\$105,473	\$833,039
2019/20	\$727,566	\$105,473	\$833,039
2020/21	\$797,566*	\$105,473	\$903,039
2021/22	\$797,566	\$105,473	\$903,039

*Note that the \$70,000 increase in funding for Day Schools is the \$70,000 provided to Torah Day School in “strategic Funding” for TDSO’s operations.

In addition to annual operating funds, Federation has provided schools with other sources of funding throughout the years. **See the Appendix for a detailed summary of additional funding** that Federation has provided to schools to support Jewish education in the past three years.

The additional sources of funding since 2019 include:

- **Microgrants:** Grants of up to \$2500 for activities and programs that engage the community in Jewish life. Four Microgrants have been awarded to schools since 2019, (3 to OJCS, and one to OTT) for a total of \$8,156 in funding.
- **Capacity Building Grants:** Schools are able to apply for grants of up to \$10k, twice annually. A total of six such grants have been awarded to schools since 2019, for a total of \$33,000 in additional funding flowing to schools.
- **Strategic Funding:** This includes funds for security, support for school excellence, special education and collaborative projects. Six schools have benefitted from additional strategic dollars, for a total of \$159,659 invested in schools as strategic funding since 2019.
- **Emergency Funding:** This funding was provided to help schools meet all of the challenges and increased costs associated with the pandemic. Schools continue to experience increased costs due to the pandemic, and Federation continues to provide support, when warranted, through a combination of funds raised through the Emergency Campaign and its reserves, which Federation has thankfully managed carefully throughout the years.

In addition to support through direct funding, Federation continues to be committed to seeking ways to support Jewish education. Federation initiatives to support Jewish education include:

- **The PJ Library Program** provides a pipeline for young families into the community and into direct contact with schools. Approx. 80% of eligible families in Ottawa subscribe to the program. Many of the families participate in events throughout the year, and PJ families receive marketing material from Federation promoting Jewish education and connecting

families to Jewish schools. Events are held in partnership with schools to bring families into contact with the school leadership and teachers. **Federation invests \$40,000+ annually, in providing monthly books mailed to families, and an additional \$12,000 for events and programs. This is in addition to staff time (approx. 0.3 FTE).**

- Training sessions for agency leaders and volunteers help strengthen organizations.

4. Day School Funding

One of the silver-linings of the pandemic has been a modest increase in the number of families enrolling their children in Jewish day schools. Contrary to the fear at the outset of the pandemic that families would decide to leave day schools as the result of financial and other stresses, instead families have recognized the many benefits and the value proposition. Moreover, early in the crisis Federation stepped in to ensure that there were sufficient funds to meet extraordinary Covid related expenses. The increase in enrolment is no doubt also the result of the tremendous pivot that both of the day schools were able to make early in the pandemic, and continuing in their effective and successful adjustments to virtual and now hybrid learning. This is a testament to their strong leadership and faculties, and we are proud to have been able to provide support through the challenging times.

Both OJCS and TDS receive annual operating funding called Organizational Funding. Each has a “Tailored Funding Agreement” which details the commitments and conditions of funding. The Agreements are developed through a collaborative process between the Grants Committee and each individual school, and are reviewed together with them every 2 years. The Agreements include general requirements that apply to all the agencies receiving organizational funding, as well as individual tailored requirements.

No change to operational funding for day schools is recommended, and the operational funding for day schools in 2022/23 is recommended as follows:

Day School Funding

School	Funding 2020/21	Funding 2021/22	Proposed for 2022/23
OJCS	\$554,526	\$554,526	\$554,526
TDSO	\$222,040	\$222,040	\$222,040
OTI Machon Sarah/ TDSO High School	\$21,000	\$21,000	\$18,000
Day School Total	\$797,566	\$797,566	\$776,566

Note that funding for TDSO includes \$70,000 in strategic funding for operations that was first recommended by the Board in 2019/20.

*In 2022/23, OTI will become part of TDSO, and as Federation's board has approved, OTI's allocation will go to TDSO. It will remain as a separate allocation for operation of the High School. School funding for OTI and now TDSO High School is calculated using the high school funding formula, and the calculations are included in the Appendix. This formula is based on enrolment and a multiplying factor based on the grade levels of students. Note that in previous years Federation has maintained OTI's funding at historic levels which was above formula-based funding levels (due to declining enrolment). **The recommendation for 2022/23 is to provide funding for TDSO high school, based on the funding formula.**

The Jewish Federation of Ottawa recognizes that more funds are needed to support and sustain quality Jewish education into the future. Federation's 5-year Strategic Plan includes the establishment of the Generations Trust for Jewish education to support and sustain the two day schools into the future, at the levels needed by each of the schools to be successful and provide high quality education. Due the pandemic, fundraising for the Generations Trust was paused, but has now been launched. With the success of this Campaign, day schools will receive significant levels of annual funding that will help to sustain them into the future and make school affordable for middle class families.

5. Supplementary School Funding

Supplementary schools were very hard-hit by the pandemic. When schools were closed for in-person learning, first in the spring of 2020, supplementary schools made tremendous efforts and successfully pivoted their programs to online platforms. The following academic year, 2020/21, parents had to navigate difficult decisions regarding their children's education and their family situations, and as a result, Supplementary Schools saw a steep decline in the number of families able and/or willing to participate. In the current academic year, 2021/22, supplementary schools worked hard to reconnect and re-engage families, as well as to find new families aging-into school.

The total amount of annual operational funding available for Supplementary Schools in 2022/23 is \$105,473. This amount remains unchanged from last year.

Since 2006, Federation has distributed funds to Supplementary Schools using a funding formula that takes into consideration enrollment and hours of programming. The formula is based on the past 3-year rolling average of enrollment. Schools are allocated a proportion of the Supplementary School Funding available, based on their proportion of contact hours.

Taking into consideration the impact of the pandemic on supplementary schools, last year Federation made the decision NOT to count enrollment for 2020/21 in the 3-year rolling average. Instead, funding for 2021/22 was calculated based on enrolment levels from the three previous years. Going forward into 2022/23, it is recommended that Federation continue to NOT count 2020/21 enrolment numbers. Instead funding for next year (22/23) will be based on enrollment from 2018/19, 2019/20 and 2021/22.

See the full formula calculations in the Appendix.

Supplementary School Annual Funding

School	Contact Hours	% of Total Contact Hours	Allocation (Each receives a proportion of the funding envelope)	Current Funding 2021/2022	Proposed Funding 2022/23
OTC Chabad	207.5	20%	\$21,095	\$24,259	\$21,095
OTT	165	16%	\$16,880	\$17,930	\$16,880
Temple	316	31%	\$32,688	\$29,532	\$32,688
Torah High	192	19%	\$20,040	\$20,040	\$20,040
OMJS	132	14%	\$14,770	\$13,712	\$14,770
Total Schools	1012.5	100%	\$105,473	\$105,473	\$105,473

6. Conclusion

Ottawa's Jewish schools have weathered the significant challenges that resulted from the pandemic, and continue to make efforts to remain vibrant and strong. Federation is a proud partner, and continues to provide financial and other forms of support to ensure that there are high quality Jewish educational institutions for our community. We remain committed to continuing to support Jewish educational options as a key component of the Federation's overall vision of a thriving Jewish Superhighway.

APPENDIX

Summary of additional sources of funding that Federation has provided to schools to support Jewish education in various ways.

School		Allocations	Microgrants	Capacity Building Grants	Strategic Funding	Emergency Funding	AGENCY TOTALS
Chabad Hebrew School							
	2019-20	\$23,204			\$8,000		\$31,204
	2020-21	\$24,259				\$3,000	\$27,259
	2021-22	\$24,259			\$6,000		\$30,259
OJCS							
	2019-20	\$554,526	\$2,500		\$52,625		\$609,651
	2020-21	\$554,526	\$1,556	\$6,000		\$345,670	\$907,752
	2021-22	\$554,526	\$2,500	\$7,000		\$137,495	\$701,521

Ottawa Modern Jewish School							
	2019-20	\$12,657			\$3,400		\$16,057
	2020-21	\$13,712				\$3,000	\$16,712
	2021-22	\$13,712			\$2,500		\$16,212
Ottawa Talmud Torah							
	2019-20	\$16,876			\$2,000		\$18,876
	2020-21	\$17,930	\$1,600			\$3,000	\$22,530
	2021-22	\$17,930			\$10,000		\$27,930
Ottawa Torah Institute/Machon Sarah							
	2019-20	\$21,000					\$21,000
	2020-21	\$21,000					\$21,000
	2021-22	\$21,000					\$21,000
Temple Israel Religious School							
	2019-20	\$29,532			\$7,000		\$36,532
	2020-21	\$29,532				\$3,000	\$32,532
	2021-22	\$29,532					\$29,532
Torah Day School							\$0
	2019-20	\$222,040		\$9,000	49,500		\$280,540
	2020-21	\$222,040		\$4,000	\$4,634	\$195,300	\$425,974
	2021-22	\$222,040		\$4,500		\$70,893	\$297,433
Torah High							\$0
	2019-20	\$23,204					\$23,204
	2020-21	\$20,040				\$2,475	\$22,515
	2021-22	\$20,040		\$2,500			\$22,540
Bus to Schools					\$14,000		\$14,000
Schools, GRAND TOTALS		\$2,709,117	\$8,156	\$33,000	\$159,659	\$763,833	\$3,673,765

Day School Funding Formula

It is recommended to use this funding formula to calculate TDSO's high school funding this year. According to the formula, high school students receive \$1,500/student in Grades 9 through 12. The formula is based on the average of the three previous year's enrolment.

Applying the funding formula:

	2020/21	2019/20	2018/19	3-Year Average	Allocation by formula
OTI/ Machon Sarah	Gr. 9-12	Gr. 9-12	Gr. 9-12	9-12	
	17	5	13	12	\$18,000

Supplementary School Funding Formula Calculations

Since 2006, Federation has distributed funds to Supplementary Schools using a funding formula based on enrollment and number of hours of programming. The formula uses a 3-year rolling average of enrollment for the 3 previous years. Taking into consideration the impact of the pandemic on supplementary schools, last year Federation made the decision NOT to count enrollment for 2020/21 in the 3-year rolling average.

Supplementary School Enrollment – 3 Year Average

	2018/19	2019/20	2020/21	2021/22	3-Year Average
School	Enrollment	Enrollment	<u>Do not count</u>	Enrollment	Total
OTC Chabad	103	90	44	55	83
OTT	61	70	20	35	55
Temple	95	99	91	77	90
Torah High	76	56	50	59	64
OMJS	44	49	33	39	44

Calculation of Contact Hours

School	NEW 3 – Year Average Enrollment	Hours of Programming	Contact Hours: Enrollment x Hours of Programming
OTC Chabad	83	2.5	207.5
OTT	55	3*	165
Temple	See below**		316
Torah High	64	3	192
OMJS	44	3	132
Total Contact Hours:			1012.5

* OTT allows students to select the number of days that they attend each week, and each day offers 2 hours of programming. Some students selected 2 hours of programming per week and others selected 4

hours per week. For the purposes of the funding formula, we have calculated the average hours of programming at 3 hours per week (the average of 2 and 4).

**Temple Israel Religious School offers different hours of programming for each Grade level, therefore separate calculations are required (see below).

Calculations for Temple Israel Religious School

Note that enrollment for 2020/21 is NOT being included in the calculations.

<i>Temple</i>	<i>K</i>	<i>Gr. 1</i>	<i>Gr. 2</i>	<i>Gr. 3</i>	<i>Gr. 4</i>	<i>Gr. 5</i>	<i>Gr. 6</i>	<i>Gr. 7</i>	<i>Gr. 8</i>	<i>Gr. 9</i>	<i>Gr. 10</i>
2018/19	11	8	13	5	10	11	11	10	8	4	4
2019/20	15	7	8	11	10	10	12	10	4	8	4
2021/22	10	6	9	4	7	8	8	8	8	6	3
3yr average	12	7	10	7	9	10	10	9	7	6	4

Temple Israel Religious School			
Grade	Hours of Programming	3-Year Average Enrollment	No. of Contact Hours
K-1	3	19	57
2-6	4.5	46	207
7-10	2	26	52
			316

Total Proposed Funding for Supplementary Schools for 2022/23

School	Contact Hours	% of Total Contact Hours	Allocation (Each receives a proportion of the funding envelope)	Current Funding 2021/2022	Proposed Funding 2022/23
OTC Chabad	207.5	20%	\$21,095	\$24,259	\$21,095
OTT	165	16%	\$16,880	\$17,930	\$16,880
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OMJS	132	14%	\$14,770	\$13,712	\$14,770
Total Schools	1012.5	100%	\$105,473	\$105,473	\$105,473